Successful early childhood systems building in States and Territories requires CCDF Administrators to build strong, trusting relationships throughout the State and its systems. Building relationships may seem like a simple and straightforward task, but as experts have suggested, it requires a serious investment of time, discipline, and a fair amount of humility to develop relationships in a way that will help lead to successful systems. Systems Building Resource Guide 4: Strategic Relationships addresses building and sustaining strategic relationships in the context of systems building, value of strategic relationships, and initiating and sustaining strategic relationships; and provides quick tips for CCDF Administrators and resources. Please use the navigation bar on the left to explore the guide.

Strategic Relationships and Systems Building

Developing relationships is a key aspect of systems building, and it is critical for state leaders to determine necessary strategic relationships and focus on developing and sustaining these strategic relationships as part of achieving intended systems reform efforts. Strategic relationships


don’t require care, just like your family or your significant other. Don’t take them for granted, or you may be missing out on the biggest opportunities for changes in the systems that benefit children and families.

There can be no “system” without the human actors who inhabit it and take the actions that bring it to life. Put differently, how the system works arises from how we work; how people think and act shapes how the system as a whole operates.

Underlying all systems building efforts is the most pivotal systems building concept—building and sustaining strong, trusted relationships. No governance change, strategic planning, policy and program development, or other endeavor can be successful and sustainable over time without enlightened self-interest, where the primary purpose is to serve the group’s goals and simultaneously serve individual interests.


The term “strategic relationship” is defined as an “agreement between two or more entities to conduct specified activities or processes, to achieve specified objectives.” But it is much more than that. Strategic relationships are an important part of our development and learning process about others, as much as they are about getting something done together. Strategic relationships are about being resourceful for others while also asking for things that you need. This allows connections with people to be created at multiple levels. For example, this can mean having a strategic thought partner with whom you think out loud—confidentially—about different elements of the early childhood system, ranging from early childhood policy to implementation, focusing on strategic guidance and tactical advice. Once you build a relationship it becomes an “existing relationship.” Like all relationships, it needs specific sustenance to be strategic.

The Value-Add of Strategic Relationships

Benefits.

Strategic relationships offer many benefits to state leaders and state systems building work. Strategic relationships can assist in improving services and more effectively using resources. But, critical to systems building, they form the basis for synergy—when two or more individuals are able to work together to achieve a result that is better than what either could have achieved individually. As statewide systems for early learning are being rewoven in the context of school readiness, higher quality, strategic relationships provide state leaders with a critical resource—a greater ability to utilize multiple talents, diverse perspectives, and more creative and collaborative possibilities that yield sustainable results in an increasingly complex environment. When strategic relationships are developed and sustained on an ongoing basis, organizations are able to respond nimbly to emerging opportunities and needs.

Strategic relationships can be part and parcel of strong and diverse communication networks that effective state early childhood leaders cultivate and maintain. For CCDF Administrators, combining strategic relationships to form these networks can include public officials, public funders, philanthropic organizations, the provider community, stakeholders, statewide associations, advocates, and parents. Cultivating relationships on an ongoing basis as part of a network can galvanize collaborative problem-solving and implementation of systems building and change. Individuals who connect their strategic relationships in this “very down-to-earth, day-to-day way, make the world work.” These relationships and networks can yield sustainable progress to resolve specific issues or take strategic advantage of opportunities, allowing for much bigger results and a smoother process to attain them. Additionally, strategic relationships that are embedded in networks “spread ideas and information…connect all the dots that constitute the vast apparatus of government and influence and interest groups.”

Motivation.

Before engaging in relationships, it is important to understand what each party sees as the opportunities, challenges, and benefits of the relationship. During this evaluation stage, it becomes critical to understand your motivation and goals, as well as those with whom you are developing the strategic relationship.

This chart provides four questions that may be useful in exploring the mutual value of establishing or continuing a strategic relationship. Having clarity about the reason to establish and maintain a strategic relationship helps for it to be successful and maximize the impact for early childhood systems building.

### Exploring the Potential of Early Childhood Strategic Relationships

<table>
<thead>
<tr>
<th>What early childhood policy or systems issue can be addressed more effectively with this relationship?</th>
<th>What are the “systems” needs that will be met by the relationship?</th>
<th>What positive change for children and families can be created through this relationship that neither partner has right now?</th>
<th>Is there an alignment of values, culture, and perspective between early childhood partners?</th>
</tr>
</thead>
</table>

Understanding why people may or may not be interested in a strategic relationship becomes foundational to initiating and keeping people engaged in the relationship. To successfully engage with another person or organization, one must take the time to understand more about their challenges and goals. An initial meeting with a potential partner may be almost exclusively for this purpose. Future conversations can focus on sharing challenges and goals and finding mutually beneficial ways to work together.

### Initiating and Sustaining Strategic Relationships

State early childhood leaders and other participants in the systems building efforts at the state level should initiate the cultivation of various relationships with potential partners, sustain these relationships, and periodically assess the need to initiate new strategic relationships. As people move into new positions, state leaders should consciously and intentionally make an effort to build new relationships to progress with organizational, programmatic, and societal goals. Making time and space for relationship building in the workplace and across organizations is critical to forming collaborative relationships that build trust. A narrow focus on conducting business or accomplishing tasks may leave a leader with very little support for implementing initiatives. Cultivating relationships is an important aspect of achieving early childhood system priorities, including sound programs and their implementation. While the product of strategic relationships is change, the process is conversation. Strategic relationships require a willingness to connect and converse. Conversation may begin with casual interoffice encounter, a small meeting, a social gathering, or a larger public forum. It might start with an invitation through a phone call or an email. The point is to start, host, and sustain a conversation. Conversation is the way humans construct knowledge and solutions in response to new challenges and dilemmas and create new possibilities. Conversation helps people discover what they care about and helps cultivate the conditions for change. Strategic relationships are formed by conversations and actions that build trust and understanding.  

Understanding what motivates people to form strategic relationships informs state leaders in how to nourish and sustain relationships. Underlying all successful strategic relationships is the critical element of trust.

Simply put, trust means confidence. The opposite of trust, distrust, is suspicion. When you trust people, you have confidence in them, in their integrity and their abilities. When you distrust people, you are suspicious of them, of their integrity, their agenda, their capabilities, or their track record.  

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Building or rebuilding trust is challenging but possible, and essential to forming truly meaningful and sustainable strategic relationships. Without trust, the relationship is fleeting, maybe lasting only as long as a specifically required partnership, and perhaps not yielding the long-term benefits necessary for systems building.

Research has demonstrated that there is a strong correlation between the perceived fairness of a collaborative relationship and the effects of the program implementation, even many years later. If at the beginning of the relationship stakeholders trust that their partners will value their input and treat them fairly, they will continue in the relationship even if they receive less than what they hope for. They will be willing to stay committed to the process and dedicate themselves and resources to joint initiatives.9

Three Tips to Building and Sustaining Strategic “Muscle” in Relationships

#1- Listen. Be available to listen, and really listen. Sometimes we make the mistake of actively listening to solve a problem, as opposed to actively listening to show that we understand. It’s the listening itself that’s important. Before rushing to solve a problem, stop to listen—both to get information and so that the person you’re working with knows that they are being heard. And so that they know you understand.

#2-Stay top-of-mind. There’s so much activity competing for our attention: work with voicemail, e-mail, and now social media; family and friends—all of which can make us feel overextended—and out of time. Staying top-of-mind means staying in touch in a way in which the connection is the focus, and so that it helps you find out about opportunities. Sometimes it works well just to pick up the phone and call—it’s more personal.

#3-Don’t assume. We assume people know our specific discipline or exactly what we do. Or that we know what each other does. Those assumptions are probably wrong. Even in organizations or partnerships where there are good relationship protocols, and cross-pollinating is a priority, we don’t know enough about what colleagues do or share about ourselves to fully understand the culture or details of the work we all are doing on behalf of children and families.

Creating, cultivating, nourishing, and sustaining strategic relationships is paramount to the success of any systems building effort. For CCDF state administrators, productive relationships with key partners across the early learning field are the cornerstone of systems building work.

Quick Tips for CCDF Administrators

These quick tips are provided to assist state leaders in approaching strategic relationships.

Invest time.

For those who focus their efforts on technical or measurable tasks or find themselves constantly responding to crises, investing time in strategic relationship building may seem challenging. Balancing both urgent (clock based)

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and important (goal or compass based) tasks best supports the achievement of long term results.¹⁰ Redefining relationship building as an essential task that supports the content of the work may help to make it a higher priority.

**Know the work and deepen understanding of the early childhood landscape.**

Understanding more about others and their perspectives and issues is a key concept in successful strategic relationships. Developing a deeper knowledge of current state-level ECE services and staff will help identify who might be interested in forming partnerships and furthering systems building goals. Learning more about the constellation of ECE services offered, including the administrative details of key programs and the lead staff and stakeholder interests, facilitates strategic relationship building.

**Assess and develop personal and professional skills to maximize success.**

Becoming more self-aware and identifying personal strengths, challenges, biases, and triggers may help develop and hone the interpersonal and intrapersonal skills¹¹ and emotional intelligence¹² needed to support strategic relationships. Interpersonal skills include one’s sensitivity to others’ moods, feelings, temperaments, and motivations; and one’s ability to cooperate in order to work as part of a group. Emotional intelligence refers to understanding characteristics of oneself and others (e.g., emotions, motivations, goals, intentions, responses, and behaviors) as well as the capacity to manage relationships effectively. As roles and expectations change, so must our understanding of our strengths and weaknesses, how we approach our work, and how we relate to others.

**Build and sustain trust.**

Cultivating trust deserves attention because trust impacts every relationship, communication, transaction, project, or joint venture.¹³ Ideally, trust is built through attention to credibility (integrity), consistent behavior, alignment, reputation, and contribution. Respect, shared experiences, trust, reciprocity, and mutual enjoyment are important factors to building strong relationships while fear, self-centeredness, and failure to acknowledge similarities can be detrimental.¹⁴

**Support a culture of cooperation and collaboration.**

Does the environment support creativity, innovation, and exploring new territories, or is it tightly managed with many levels of control? Creating a successful incubation environment in which strategic relationships and work can flourish is based on mixing and matching people with diverse skills, talents, and ideas, as well as providing the necessary resources to support and sustain collaborative work and planning.¹⁵ Even if the external environment is not conducive to building relationships, search for internal opportunities to build more inclusive teams and model systems building relationships. It is important to improve communication and collaboration internally, so that organizations are prepared to “walk the walk” when external relationship opportunities arise.

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Study and apply what contributes to a successful collaboration

There is a great deal to understand about what makes for successful collaboration in early childhood. In 2013, the Office of Planning, Research and Evaluation (OPRE), released *Conceptualizing and Measuring Collaboration in the Context of Early Childhood Care and Education* introducing a framework for exploring collaboration in the early childhood field. This framework or logic model introduces the possible components of a successful collaboration, and provides a roadmap for how key inputs and processes build on one another to result in better outcomes for early childhood systems, programs, and the people they serve. The brief also provides a review of tools that have been used to measure process components of collaboration in health care, public administration/public policy, psychology, and early care and education.16

Build and sustain commitment.

Building and sustaining commitment grows within people over time. People commit to a group or organization because they gain something meaningful from their involvement, such as a sense of accomplishment, professional development, and camaraderie. Commitment is supported by practicing and encouraging leadership, sharing successes, having fun together, respecting and appreciating one another, challenging one another, and working through conflicts, as well as learning from mistakes and weathering setbacks together.

Facilitate a level of understanding about change management.

When we embark on a new venture that does not have a clear path, we may become paralyzed, unsure, stuck, or tempted to micromanage in attempts to maintain control. When forging a new path, it may be difficult to see the big picture; break it down into smaller, more manageable segments; or maintain focus on the conceptual or creative process needed to meet the objective. Fear of losing control of the process may make others wary of including too many people and may lead to ineffective micromanaging. Understanding key concepts of change management may help build trust and make the transition process smoother. See *Systems Building Resource Guide 1: Leadership* which addresses the topic of change management.

Use strategic relationships to overcome barriers.

Action items may be stymied by barriers in administrative structures or rules. Building strategic relationships helps shed light on whether these barriers are real or perceived and these relationships themselves can assist you in overcoming barriers. For example, a CCDF Administrator who has built a careful relationship with legal counsel, helping them to learn the overall early childhood policy approach and outcomes, may find that this aids achieving joint interpretation and understanding of these rules For States in which it is helpful to showcase federal support for strategic relationships and partnerships, the Office of Child Care has used program instructions, information memoranda, and letters to show its support for strategic partnerships and relationships. While each State has its own barriers to navigate, strategic relationships are able to provide a valuable opportunity to explore whether these are real barriers or could be overcome through further conversation and cooperation.

Resources

Approaches to Relationship Building

Turning to One Another: Simple Conversations to Restore Hope to the Future (2002), by Margaret Wheatley. This book explores the power of conversation and the conditions that support it; encourages the reader to pause, reflect, prepare, and work for truly meaningful conversations; and provides 12 questions to help start conversations. The book highlights the centrality of conversation in healing relationships and organizational dysfunction.

The World Café: Shaping Our Futures through Conversations That Matter (2005), by Juanita Brown and David Isaacs. This book highlights seven integrated design principles to foster conversations that reveal deeper patterns and insights. The design principles address context, space, asking powerful questions, encouraging full participation, cross-pollination of ideas, and connecting diverse perspectives.

Collaboration

Conceptualizing and Measuring Collaboration in the Context of Early Childhood Care and Education (2013), by Nina Chien, Amy Blasberg, Paula Daneri, Tamara Halle, Carlise King, Martha Zaslow, Kelly Fisher, and Kathleen Dwyer. The purpose of this study was to identify the key components of collaboration in the early care and education field. This brief presents the logic model for measuring collaboration in an early childhood context, explains its core components, and highlights these components by mapping them onto a hypothetical example of collaboration in early care and education. The brief also shares the results of an extensive review of existing measures of collaboration, describes key measurement considerations, and discusses future directions for collaboration research in the field of early care and education.

Elements of Successful Collaboration: Lessons Learned by the Family Literacy Support Network (2013), by First 5 LA. In 2002, the Los Angeles County Office of Education was awarded a contract to create and establish the Family Literacy Support Network to support First 5 LA–funded family literacy grantees in building capacity. In this brief, the Family Literacy Support Network identified characteristics that promote strong collaboration, which in turn leads to positive outcomes for programs, communities, and families with young children.

“Emerging State Structures: Organizations That Promote Collaboration” in State Human Services Organization: Strategies for Improving Results (2006), by the National Conference of State Legislatures. This chapter provides information on state efforts to develop collaborative organizations aimed at improving the lives of children and families. It highlights recent trends in collaborative state entities and describes common elements for success. The chapter provides important considerations and examples regarding the purpose, structure, partners, and accountability of collaborative state entities.

“Generating and Sustaining Commitment in Community Collaboration” (n.d.), by Darrin Hicks. In this resource, the author provides a definition of collaboration and describes three key elements: communication, relationship, and commitment. The article argues the commitment is a key ingredient of collaborative success and describes the various collaboration processes that foster commitment.

Promising Practices: Building Collaboration in Systems of Care (1999), by Sharon Hodges, Teresa Nesman, and Mario Hernandez. This paper was developed for the purpose of describing promising practices in interagency collaboration at sites funded by the Federal Center for Mental Health Services as part of the Comprehensive Community Mental Health Services for Children and Their Families Program. It explores the importance of collaboration in systems of care.
and focuses on three specific issues: the foundations of collaboration, strategies for implementing the collaborative process, and the results of collaboration.

**Collective Impact**


This article provides an in-depth follow-up to Kania and Kramer’s 2011 article, "Collective Impact" (above). The purpose of this article is to expand the understanding of collective impact and provide greater guidance for those who seek to initiate and lead collective-impact initiatives around the world. It focuses on the most common questions: How do we begin? How do we create alignment? How do we sustain the initiative?


This article argues that the traditional approach of using isolated initiatives to address complex social problems is unlikely to produce system-wide progress. Rather, such issues must be addressed through a collective-impact approach that involves collaboration across systems, sectors, and organizations toward shared goals. The authors outline five conditions of collective success: a common agenda, shared measurement systems, mutually reinforcing activities, continuous communication, and backbone support organizations.

**Partnership Building**


This document provides a framework for successful partnerships and fundamental strategies for creating a stable foundation for partnerships. It emphasizes the importance of careful planning, a shared vision, communication, and clear expectations.


This document highlights key steps to help local early care and education programs to develop and implement plans for managing multiple funding resources and other shared resources. It assumes that local partners will pursue, as a starting point, the following program goals: providing full-day, full-year child care for families who need it so parents can work or pursue education and training opportunities; making comprehensive services more widely available for children and families; improving continuity of services; and improving program quality.


Although all partnerships are unique and different, they follow predictable stages. Navigating these stages skillfully ensures success. These stages are not unlike traditional phases that any strong relationship encounters as the partners learn more about each other in the process of building trust and respect. The stages of partnerships listed in this resource can serve as a guide for individual partners through a process that allows the partnership to grow from the early stages of coming together as strangers to a higher level of commitment.

**Tools**


This document synthesizes empirical evidence related to successful partnerships in a manner that can be applied to local community action agencies. The goal of this guide is to support organizations in understanding and assessing their partnerships so they can more effectively develop and nurture those that have a measurable impact in local communities. Example surveys and other measurement tools to assess both the functioning of the partnerships and the results they achieve are provided.
The Good Collaboration Toolkit is a set of materials aimed at helping individuals collaborate well and build successful collaborations. Through a series of activities, participants will be asked to consider questions, dilemmas, and cases involving all aspects of collaboration, most especially the process of collaboration. This toolkit provides participants with an opportunity to work through exercises, as individuals and in groups, that can be useful to the collaborative process.

PARTNER (2014), University of Colorado Denver.
PARTNER is a tool that allows people and organizations that work together as a network to measure and monitor collaborative activity over time. Using social network analysis, network measures indicate the progress of collaboration by assessing which partners are involved and the ways partners exchange resources, and by providing a better understanding of the amount of effort required to sustain a collaborative. Additionally, outcome measures related to the process of collaboration are provided.

This resource was created to support partners as they work together to build partnerships. The tool outlines the elements of a partnership and key questions and critical issues related to each element. It provides a mechanism for partners to consider their progress on each element and organize necessary action steps.

The Assessment Checklist will assist partners in identifying skills, developing strategies, and strengthening the results of the partnerships. This checklist should be completed with all actively involved partners. The tool consists of six sections: Planning and Developing the Partnership; Communicating, Decisionmaking, and Negotiating in the Partnership; Managing the Partnership; Leading the Partnership; Assessing and Stimulating Continual Improvement of the Partnership; and Partnering with the Greater Community. This resource also provides action plans to support partners in prioritizing next steps.

The State Capacity Building Center (SCBC) works with State and Territory leaders and their partners to create innovative early childhood systems and programs that improve results for children and families. The SCBC is funded by the U.S. Department of Health and Human Services, Administration for Children and Families, Office of Child Care.

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